

OFFERED BY COUNCILORS HENRY SANTANA, RUTHZEE LOUIJEUNE, SHARON DURKAN, BREADON, CULPEPPER, PEPÉN, WEBER, AND WORRELL



## CITY OF BOSTON

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IN THE YEAR TWO THOUSAND TWENTY SIX

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### HOME RULE PETITION

*WHEREAS*, On March 2, 2022, the Boston City Council passed in a new draft, and the Mayor subsequently signed, a Home Rule petition to the General Court (docket number 2022-0222) entitled “Petition for a Special Law Re: An Act Relative to Real Estate Transfer Fees and Senior Property Tax Relief”;  
*and*

*WHEREAS*, The aforementioned Home Rule petition was filed at the State House by Representative Brandy Fluker Reid and was heard by the state Legislature's Joint Committee on Revenue on October 11, 2023 in the 193rd General Court and on June 7, 2022 in the 192nd General Court

*WHEREAS*, The aforementioned Home Rule petition includes as its Findings and Purpose: “that a serious state of emergency exists in the city of Boston with respect to housing, whereby there is an inadequate supply of affordable housing, which is impacting quality of life and public health, contributing to housing insecurity, rent burden, homelessness, and increasing evictions, that rising housing costs and speculative real estate practices disproportionately impact protected classes, and further finds that imposition of a fee on certain real estate transfers shall be applied, at the discretion of the city and with exemptions as detailed in this act, in order to mitigate the impacts of speculative market practices through the production of affordable and deeply affordable housing and by discouraging rapid repeat sales of property.

“Additionally, outdated income and asset restrictions for senior tax exemptions are restricting exemption relief, resulting in higher ownership costs and risking the displacement of a vulnerable population”; *and*

*WHEREAS*, The need to address the housing emergency through real estate transfer

fees was reaffirmed by the Council on March 27, 2024 with the passage of a Resolution entitled “Resolution Reaffirming the City of Boston’s Support for Developing Affordable Housing and Enabling Senior Property Tax Relief by Utilizing Real Estate Transfer Fees”; *and*

**WHEREAS,** The state of emergency in Boston concerning the inadequate supply of affordable housing persists, and the urgency has only worsened; *and*

**WHEREAS,** The Home Rule petition would further enable the city of Boston to protect our economically vulnerable seniors who are aging in place in their homes by increasing the Senior Homeowner Property Tax Exemption; *and*

**WHEREAS,** The intention of the Home Rule petition is to gather modest fees only from particularly high-value properties, and would exempt at least the first \$2,000,000 of the purchase price of any transfer of any real property interest; *and,*

**WHEREAS,** Boston is not alone in recognizing the urgent need for more affordable housing, and the opportunity to equitably provide additional funds for affordable housing through a modest real estate transfer fee on high-value properties; other Massachusetts communities across the Commonwealth have filed similar Home Rule petitions, including Amherst, Arlington, Brookline, Cambridge, Chatham, Concord Nantucket, Provincetown, Somerville, Truro, and Wellfleet; **NOW THEREFORE BE IT**

**ORDERED:** That a petition to the General Court, accompanied by a bill for a special law relating to the City of Boston to be filed with an attested copy of this order be, and hereby is, approved under Clause One (1) of Section Eight (8) of Article Two (2), as amended, of the Articles of Amendment to the Constitution of the Commonwealth of Massachusetts, provided that the Legislature may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of this petition.

**PETITION FOR A SPECIAL LAW RE: AN ACT RELATIVE TO REAL ESTATE TRANSFER FEES AND SENIOR PROPERTY TAX RELIEF.**

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows*

**SECTION 1. Findings and Purpose.** The general court finds and declares that a serious state of emergency exists in the city of Boston with respect to housing, whereby there is an inadequate supply of affordable housing, which is impacting quality of life and public health, contributing to

housing insecurity, rent burden, homelessness, and increasing evictions, that rising housing costs and speculative real estate practices disproportionately impact protected classes, and further finds that imposition of a fee on certain real estate transfers shall be applied, at the discretion of the city and with exemptions as detailed in this act, in order to mitigate the impacts of speculative market practices through the production of affordable and deeply affordable housing and by discouraging rapid repeat sales of property.

Additionally, outdated income and asset restrictions for senior tax exemptions are restricting exemption relief, resulting in higher ownership costs and risking the displacement of a vulnerable population.

**SECTION 2. Transfer Fee.** Except where otherwise exempted pursuant to this act, the city of Boston may impose a fee of up to 2 percent of the purchase price upon the transfer of any real property interest in any real property in the city of Boston, or the transfer of a controlling interest in a trust, limited liability company, or other entity that directly or indirectly holds an interest in any real property situated in the city of Boston. The fee shall be payable by the seller. In the case of a transfer of a controlling interest, the city of Boston may define by ordinance what constitutes a controlling interest and the calculation of the fee.

**SECTION 3. Exempted Value.** The first \$2,000,000 of the purchase price of any transfer of any real property interest, or the transfer of a controlling interest in a trust, limited liability company, or other entity that directly or indirectly holds an interest in any real property situated in the city of Boston shall be exempted from the transfer fee. The amount of the purchase price exempted from the transfer fee may be adjusted by the City Council with the approval of the Mayor every five (5) years based on the percentage increase in the median citywide sales price for all properties, but shall not be reduced.

**SECTION 4. Payment of Fees to City.** Fees established pursuant to this act shall be paid to the city of Boston; provided that, the city of Boston may, in lieu of collecting such fees, enter into an agreement with the Suffolk county registry of deeds regarding the collection of such fees. The city is authorized to adopt an ordinance to provide for the collection and lien of any outstanding transfer fee. The city shall have such remedies to collect said amount as provided by law with respect to the collection of real property taxes.

The city shall deposit all fees received pursuant to this act into the neighborhood housing trust established by the city pursuant to chapter 665 of the acts of 1956, provided that, in order to address a range of housing needs, the city may, in an ordinance accepting the provisions of this act, or in an ordinance amending that acceptance, reserve and appropriate through the city's annual budgetary filings, a portion of fees received pursuant to this act for programs designed to further housing acquisition, affordability, creation, preservation, senior homeowner stability, low-income renter stability, or related purposes and to address disparities in housing access and opportunity.

**SECTION 5. Affidavit and Deed.** A copy of the deed or other instrument evidencing each transfer subject to the transfer fee shall be provided to the city and shall be accompanied by, (a) an affidavit signed under oath or under the pains and penalties of perjury by the purchaser and seller attesting to the purchase price, (b) the applicable fee owed, and (c) the basis, if any, upon which the transfer, or one or both of the parties to the transfer, is claimed to be exempt in whole or in part from said fee or fees. Upon receipt of such payment and/or satisfactory evidence of exemption, the city or its designee shall promptly thereafter issue a certificate indicating that the fee has been paid or that the purchaser or seller, or the transfer, is exempt from the fee. The Suffolk county register of deeds shall not record or register a deed unless the deed is accompanied by such certificate.

**SECTION 6. Exempt Transfers.** The following transfers of real property interests shall be exempt from the fee established by this act: (1) transfers between family members, as may be defined by ordinance; (2) transfers of convenience, as may be defined by ordinance; or (3) transfers to the government of the United States or any other instrumentality, agency or subdivision thereof, or the commonwealth or any instrumentality or subdivision thereof.

**SECTION 7. Acceptance of Fee by Ordinance; Further Exemptions and Regulation.** The city may, by ordinance, accept and determine the amount of the fee and adjust the exempted value, pursuant to the structure detailed in sections 2 and 3, and may adopt additional exemptions for economically vulnerable populations, affordable housing developments, units of housing subject to deed restrictions, homeowners or beneficiaries of a city-approved homebuyer program, or other parties. The city may also specify requirements or conditions under which exemptions are granted and adopt regulations to implement or enforce said fee, consistent with this act.

**SECTION 8. Annual Report.** The city shall prepare and issue an annual report that (i) identifies fee receipts by payer category including buyers and sellers, location and unit type; and (ii) quantifies senior tax relief and affordable housing programs funded, including type and purpose.

**SECTION 9. Senior Homeowner Property Tax Exemption.**

Notwithstanding clause 41C of section 5 of chapter 59 or any other general or special law to the contrary, with respect to real property in the City of Boston the following factors determining exemption for real property under clause 41C of section 5 of chapter 59 shall be adjusted as follows: (1) increasing the sum of \$500 contained in the first sentence of clause 41C to \$1500; (2) increasing the amounts contained in subclause (B) of said first sentence whenever they appear in said subclause from \$13,000 dollars and from \$15,000 dollars to fifty percent of Area Median Income as adjusted for household size, as is published annually by the U.S. Department of Housing and Urban Development, as required by Section 8 of the Federal Housing Act of 1937 (42 USC Section 1437f), as amended, and the relevant year of the calculation shall be the most recent figure available as of July 1 of the start of the fiscal year to which the exemption is sought; and (3) increasing the amounts contained in subclause (C) of said first sentence

whenever they appear in said subclause from \$28,000 dollars to not more than \$80,000 and from \$30,000 to not more than \$110,000. These adjustments shall not be further modified by the second sentence of clause 41C of section 5 of chapter 59.

**SECTION 10. Severance Clause.** The determination or declaration that any provision of this act is beyond the authority of the general court or is preempted by law or regulation shall not affect the validity or enforceability of any other provisions.

**SECTION 11. Effective Date.** This act shall take effect immediately upon signing by the Governor.

**Filed in Council:** January 28, 2026